

## Message Text

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70

ACTION PM-07

INFO OCT-01 EUR-25 ISO-00 CIAE-00 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15 USIA-15

ACDA-19 IO-15 NEA-10 TRSE-00 MBFR-04 SAJ-01 OIC-04

AEC-11 OMB-01 EB-11 DRC-01 /174 W

----- 016273

R 041932Z OCT 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7823

SECDEF WASHDC

INFO AMEMBASSY LONDON

AMEMBASSY VIENNA

USMISSION NATO BRUSSELS

USDEL SALT TWO GENEVA

USNMR SHAPE

C O N F I D E N T I A L BONN 14437

VIENNA FOR MBFR DEL: SHAPE FOR INTAF

E.O. 11652: GDS

TAGS: MCAP, PARM, GW, US, EFIN

SUBJECT: U.S. TROOPS, BURDEN SHARING AND MBFR: COMMENTS  
BY FRG CHIEF MBFR NEGOTIATOR.

REF: BONN 13927

1. U.S. TROOPS IN EUROPE. AMBASSADOR BEHREND, THE  
FRG CHIEF MBFR NEGOTIATOR, TOLD EMBOFF OCT 4 THAT HIS  
RECENT VISIT TO THE U.S. HAD BEEN A VERY HELPFUL ONE  
AND THAT HE WISHED TO CONVEY APPRECIATION FOR INFORMA-  
TIVE DISCUSSIONS. BEHREND NOTED THAT HIS VISIT  
OCCURRED WITH THE BACKDROP OF THE SENATE VOTES ON U.S.  
TROOP PRESENCE. HE SAID HE HAD BEEN IMPRESSED BY THE  
FACT THAT, DESPITE OBVIOUS USG INTENTION TO RESIST SUCH  
SENATE ACTIONS, U.S. NEGOTIATORS MIGHT FEEL  
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THEMSELVES UNDER TIME PRESSURE TO REACH AN EARLY MBFR

AGREEMENT. AS HE HAD SAID IN REFTEL PARA 6, THIS WOULD IN THE GERMAN VIEW BE MOST UNFORTUNATE AS BEHREND'S BELIEVED SERIOUS NEGOTIATIONS SUCH AS MBFR WOULD BE MOST DIFFICULT TO CONDUCT UNDER TIME PRESSURES OF DEMANDS FOR EARLY RESULTS.

2. BURDEN SHARING. ON A RELATED MATTER, BEHREND'S SAID HE STRONGLY BELIEVED, GIVEN HIS RECENT DISCUSSIONS WITH BOTH U.S. AND EUROPEAN OFFICIALS, THAT BURDEN SHARING CONGRESSIONAL EXPECTATIONS WOULD BE DISAPPOINTED AND THAT THIS COULD HAVE UNFORTUNATE CONSEQUENCES. HE TOLD EMBOFF THAT BRITISH OFFICIALS HAD TOLD HIM FLATLY OCTOBER 1 IN LONDON THAT THE UK HAD NO INTENTION AND NO POSSIBILITY TO CONTRIBUTE TO MULTILATERAL BURDEN SHARING ARRANGEMENTS.

3. MBFR AFTER PHASE II. BEHREND'S SAID ONE SENIOR U.S. OFFICIAL HAD OPINED THAT IT COULD BE USEFUL TO PRESENT MBFR TO PUBLIC AND PARLIAMENTARY OPINION AS A LONG RANGE PROCESS THAT WOULD CONTINUE EVEN FOLLOWING MBFR I AND II AGREEMENTS. BEHREND'S SAID HE DID NOT SHARE THIS OPINION. WHILE IN THE GERMAN VIEW MBFR MUST BE A LONG RANGE AND PHASED PROCESS, THE ALLIES HAD AGREED THAT OVERALL NATO REDUCTIONS SHOULD NOT EXCEED 10 PERCENT, AS LARGER ALLIED REDUCTIONS COULD HAVE SERIOUS CONSEQUENCE FOR THE CAPABILITY OF CARRYING OUT CURRENT NATO STRATEGY. BEHREND'S THOUGHT THE IDEA OF A POST-MBFR II PROCESS ENTAILED SUBSTANTIAL POLITICAL AND MILITARY IMPLICATIONS WHICH THE ALLIES HAD NOT YET AND DID NOT NOW HAVE THE TIME TO CONSIDER FULLY. IT WOULD BE BETTER IN THE GERMAN VIEW NOT TO PROJECT THE PROCESS AT THIS POINT TOO FAR INTO THE FUTURE.

4. FUTURE ALLIANCE TASKS. BOTH BEHREND'S AND IN A SEPARATE CONVERSATION RUTH TOLD EMBOFF IT WOULD BE NECESSARY ONCE MBFR NEGOTIATIONS HAVE BEGUN TO ACCORD MORE ATTENTION TO CERTAIN IMPORTANT ISSUES. THESE QUESTIONS INCLUDE LIKELY SOVIET POSITIONS AND COLLATERAL CONSTRAINTS. ON THIS LATTER SCORE BEHREND'S SAID THE FRG IS LOOKING FORWARD TO RECEIVING SHORTLY

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THE FORTHCOMING U.S. PAPER ON VERIFICATION AND CONSTRAINTS. AS IN REFTEL, BEHREND'S LAID PARTICULAR EMPHASIS ON THE NEED FOR A PUNCTILIOUS EXAMINATION OF IMPLICATIONS OF POSSIBLE NON-CIRCUMVENTION PROVISIONS. HILLENBRAND

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